Cambridge Judge Business School

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Financing new nuclear: UK experience

Simon Taylor

Energy Policy Research Group University of Cambridge





Agenda

- 1. UK policy on new nuclear: consistent political support
- 2. Version 1: Hinkley Point C
- 3. Version 2: Sizewell C

1. UK policy on new nuclear: consistent political support

2006: Labour allows private investment in new nuclear:

No nuclear subsidy; investors bear construction risk

2010-15: Conservative-Liberal coalition:

Same policy

2015-24: Conservative governments:

Shift toward various subsidies, state can bear some construction risk

July 5 2024: New government:

No obvious policy change

2. Version 1: Hinkley Point C

"Private investment" only (but EDF, CGN both state owned companies)
Investors bear construction risk
Receive 35 year fixed real price revenue contract
State debt guarantee offered (at a cost) but not taken up
Contract offers "gain-sharing" with electricity customers
Current electricity price:

£129/ €152 per MWh £124/ €147 per MWh if Sizewell C goes ahead



Source: EDF

3. Version 2: Sizewell C

Why change? Nobody willing to bear construction risk
UK government still seeks private financing, but acceptable electricity price
Use "regulatory asset base" RAB approach:

+

RAB is usually used for network natural monopoly assets

Rate of return regulation

+ ("skin in the game")

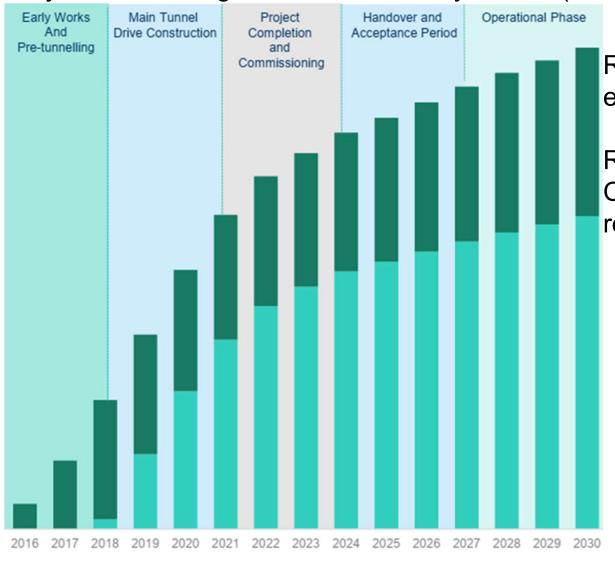
Existing UK regulatory process

- Cost over-runs are insured by state
- Initial WACC negotiated with capital providers
- Investor returns vary according to cost performance but de facto minimum return
- Future WACC is adjusted using established (and CREDIBLE) process



RAB model as used by Thames Tideway Tunnel

Projected financing of Thames Tideway Tunnel (c.£4.5 billion)

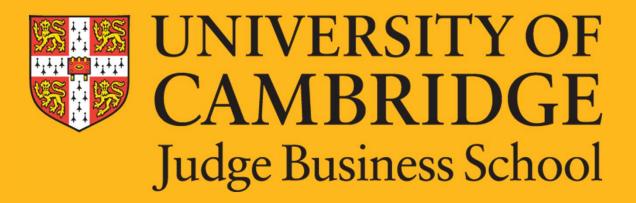


RCV = regulatory capital value = equity investment

Regulated return, indexed to Consumer Price Index, to 2030; then re-set by regulator

Conclusion

UK government had to find a new approach after Hinkley Point C Too soon to be sure about success but looks encouraging Builds on existing utility regulation framework



s.taylor@jbs.cam.ac.uk